

# Addressing Climate Change With Development



Tariq Banuri

# Background

Development is a **positive sum game**. When developmental gains are equitable, it leads to social stability, prosperity, and resilience

Climate change is largely being viewed as a **zero sum game**. This has created obstacles for cooperation and effective action.

A **development-based approach** to climate change focuses on full employment and energy security in North and catch-up growth and energy access in South

It would prioritize **investment, policy guidance, strategic direction, and transparency**

# The Challenge

How to transform climate change from a **zero sum game** to a **positive sum game**?

A **development-based approach** to climate change can enable developing countries to leapfrog; it can stimulate private sector activity; it can target global support into areas of common concern and effective action

# Key messages

Immediate Need: **reduce emissions** in rich countries, and **slow** (+ eventually reduce) in developing countries without compromising development momentum

**Investment-led approach** for both goals

Investments must be **front-loaded**, given danger of lock-in and importance of **scale** + **learning economies** for technology leapfrogging

Strategic public investment to **crowd-in** private investment through integrated policies

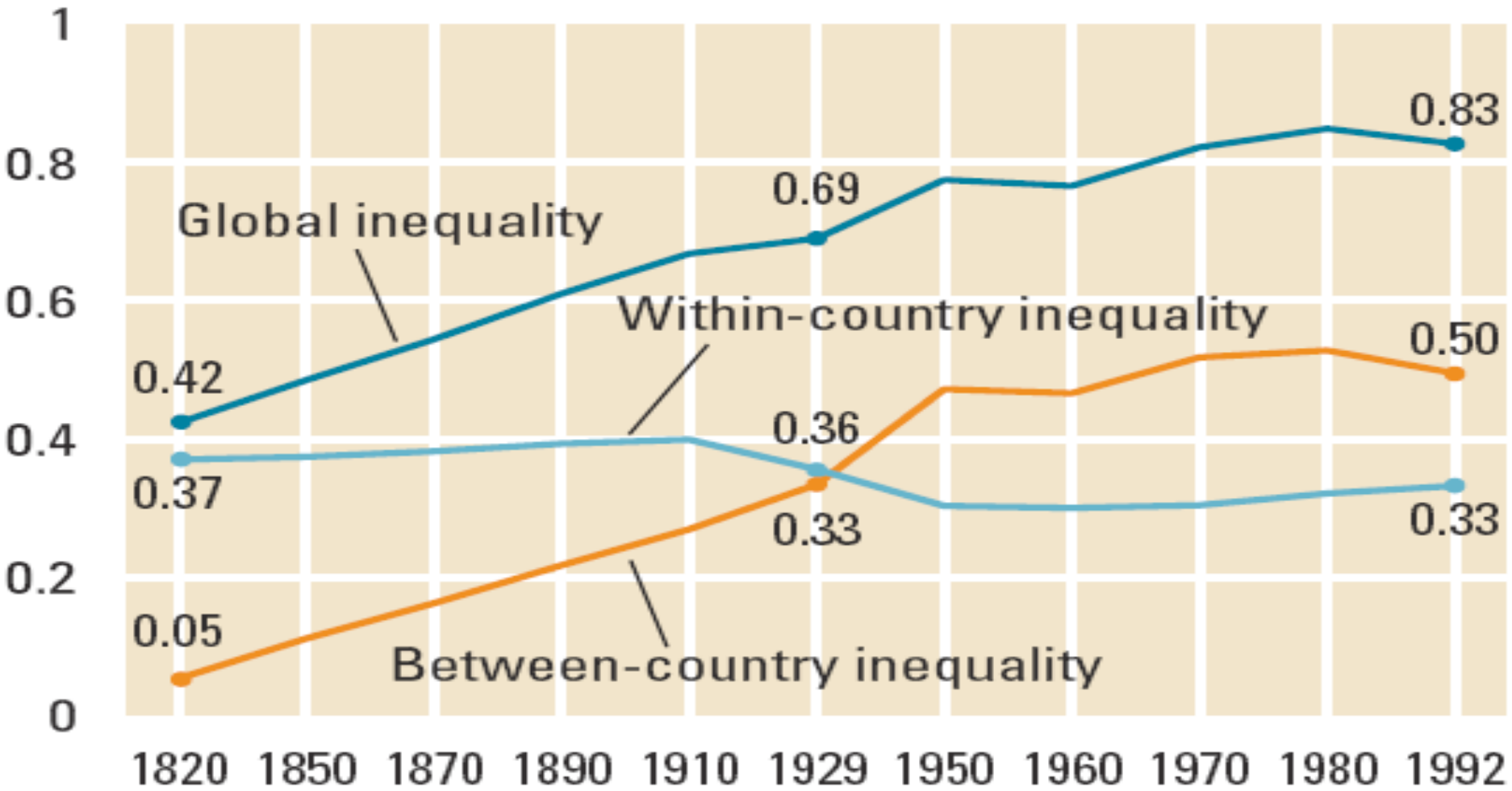
Focus of **significant transfers** (finance + technology) on the **big push**

A black and white photograph of a group of people, including men, women, and children, sitting outdoors in a rural setting. They are dressed in traditional Indian attire. In the foreground, a large hand is visible, holding a small, round object, possibly a seed or a small fruit. The word "DEVELOPMENT" is overlaid in bold, green, capital letters across the center of the image.

# DEVELOPMENT

# Figure 3.10 Inequality between countries became much more important over the long run

Mean log deviation



Source: Authors' manipulation of data from Bourguignon and Morisson (2002).

# Stylized Facts: Development

- **Indicators: GNP, Energy, Taxation. But it is a Phase Change over a generation even if measured in annual increments.**
- **Examples:**
  - Japan (1945-72), Scandinavian (1945 to 1980), Mediterranean (1950 to 1986), NICS (1960 to 1990), BASIC (1990-?)
- **Challenges:**
  - **Social** inequity, jobless growth, rural poverty
  - **Environmental** degradation, pollution, climate
  - **Agricultural** (even if not driver), food security

# Stylized Facts: Growth

- **Drivers:**
  - **Industry:** productivity, growth potential, linkages
  - **Energy:** Contribution to growth, HD, SD
  - **Trade:** scale economy, incentives, transparency
  - **Technology:** Especially ICTs, Renewable Energy
- **Patterns**
  - Ride the global wave(s), rather than go-it-alone
  - Contagion
  - Role of the developmental state
  - Structural Adjustment and the Lost Decade



# A Race Between Growth and Catastrophe

- No country can live without growth (Rich and Poor)
  - Welfare: Full employment, social services
  - Development: end to permanent global inequality
  - Peace, security, democracy, and human rights
- The world cannot live long with current growth pattern
- contemporary history has become a race between growth and catastrophe
- But responses seem like a dialogue of the deaf

# Three Development Strategies

## Developing

- Win the Race!
  - Accelerate development and/or poverty efforts: food, water, health, etc
- Bend the Curve!
  - Internalize Externalities: taxes, subsidies, prices and valuation
- Build a New Path
  - Technology (green energy revolution, ICTs)
  - Infrastructure

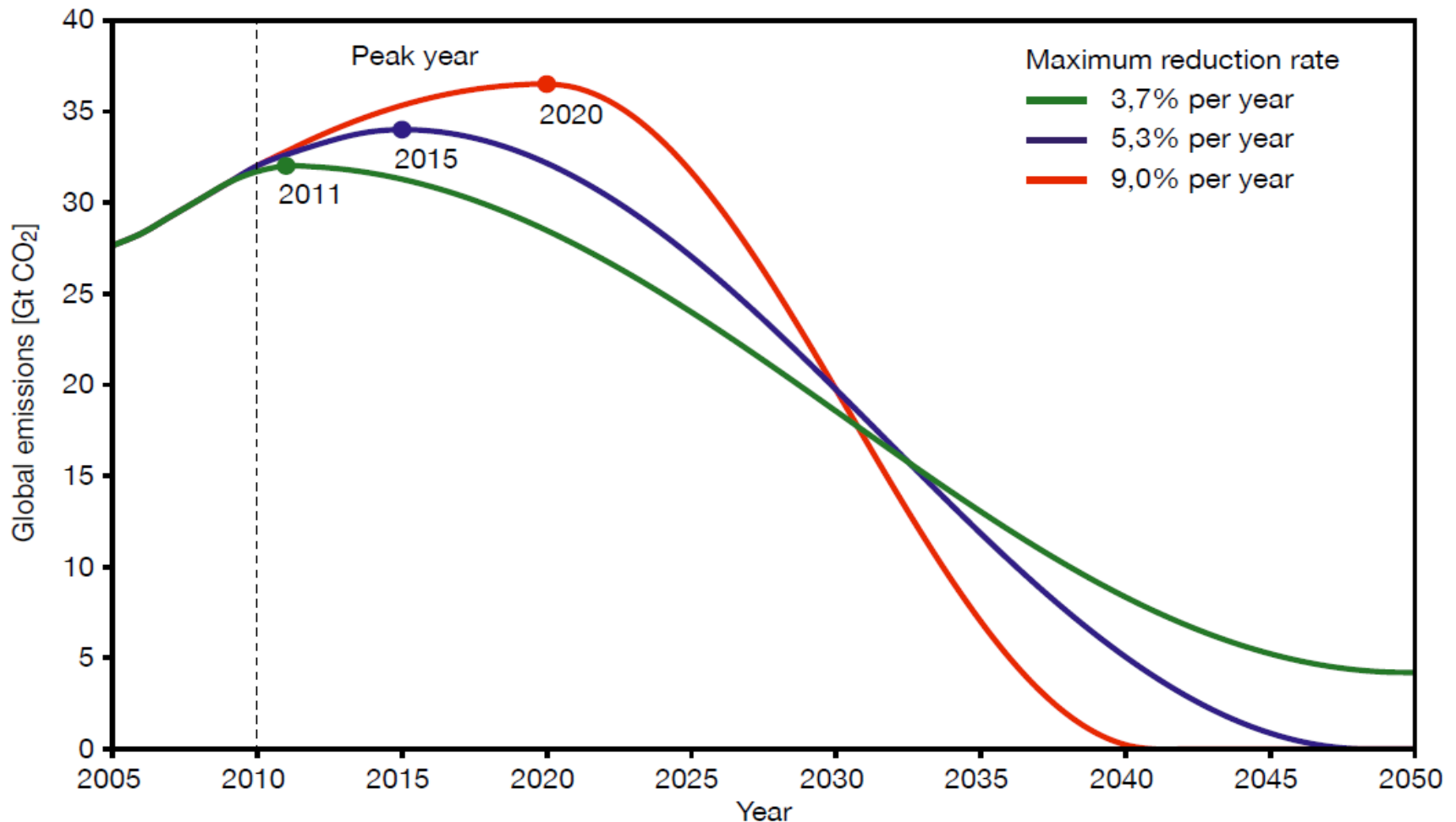
## Developed

- Think Beyond Growth!
  - Convince all countries to slow down growth
- Transfer Technology and Finance.
  - Continue the aid model.
- Build a Cooperative Program.
  - ?

A group of people, including men, women, and children, are gathered outdoors in a rural setting. They are sitting on the ground or on simple wooden stools. The scene is set in front of a building with a doorway and some trees. The overall atmosphere is calm and community-oriented. The word "CLIMATE" is overlaid in the center of the image in a bold, dark green font.

**CLIMATE**

# The CO<sub>2</sub> Budget Approach

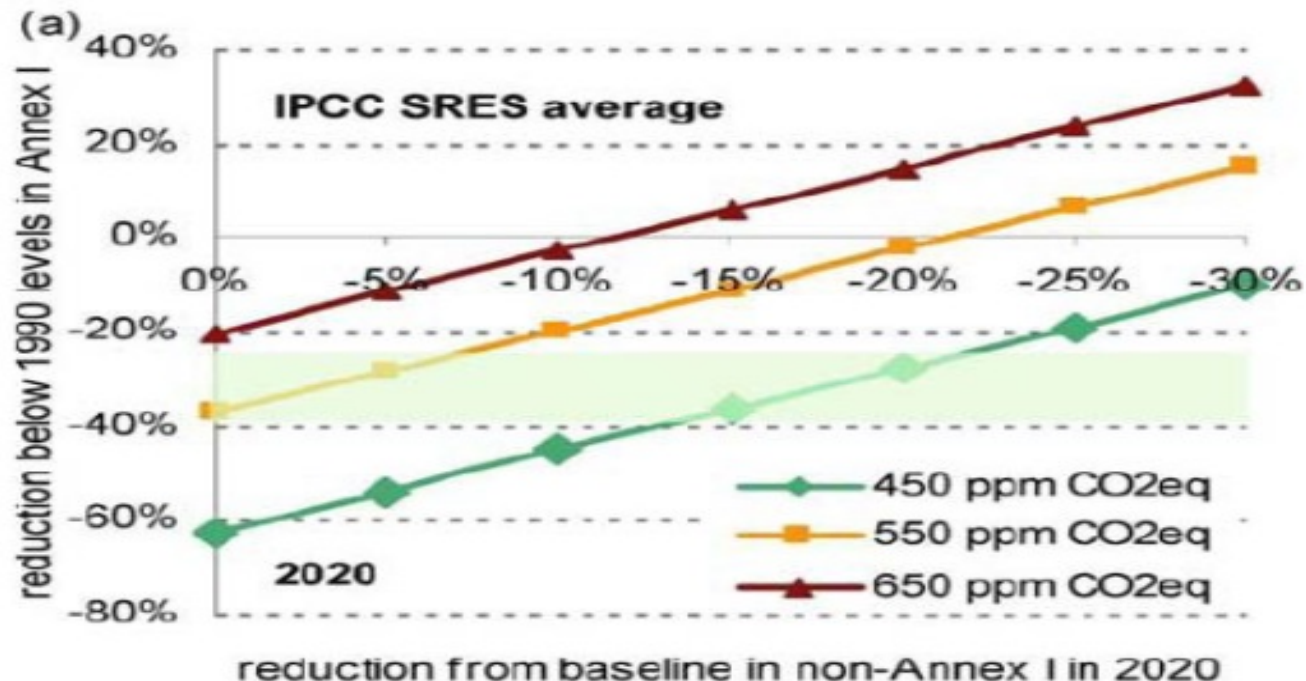


**Emission pathways for at least 67% probability of staying under 2 °C warming. The total “emissions budget” for 2010-50 is 750 Gt.**

# Result: Tension Between Countries

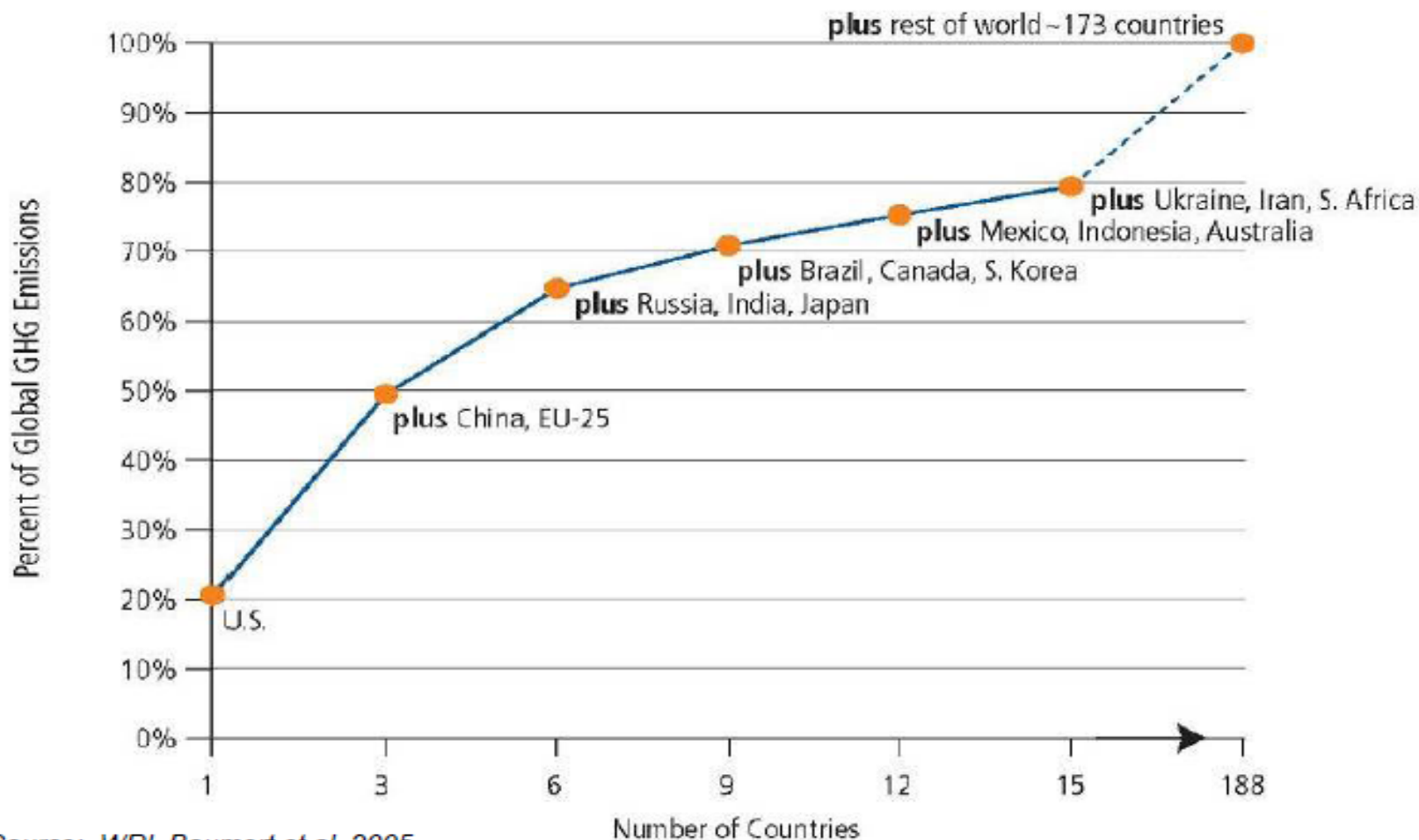
Trade-offs in reductions for Annex I and Non-Annex I emissions for different stabilization levels

Source: den Elzen and Hohne, Climatic Change Policy, 2008.



# Result: Neglect of Smaller Countries

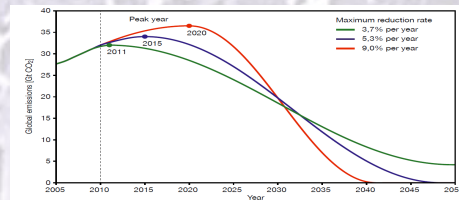
Largest Emitters: *Developed & Developing*



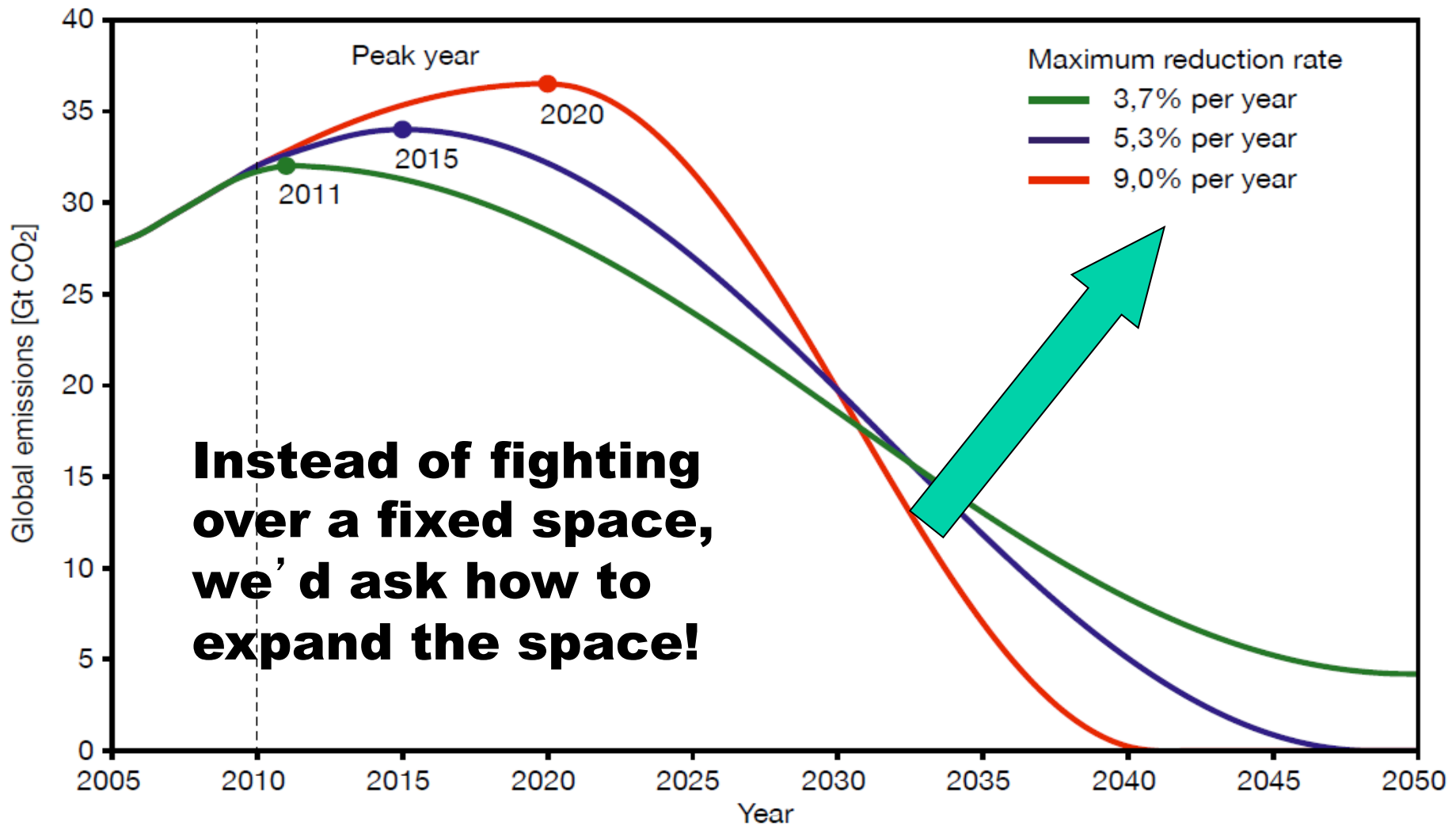
Source: WRI, Baumert et al, 2005

# What's Wrong With this Approach?

- By turning climate policy into a **zero sum game**, it restricts room for action and makes cooperation difficult if not impossible.
- Q: How to transform it from **zero** to **positive sum game**
- Answer: **Development-based approach**.



# What if the Chart was on Energy?







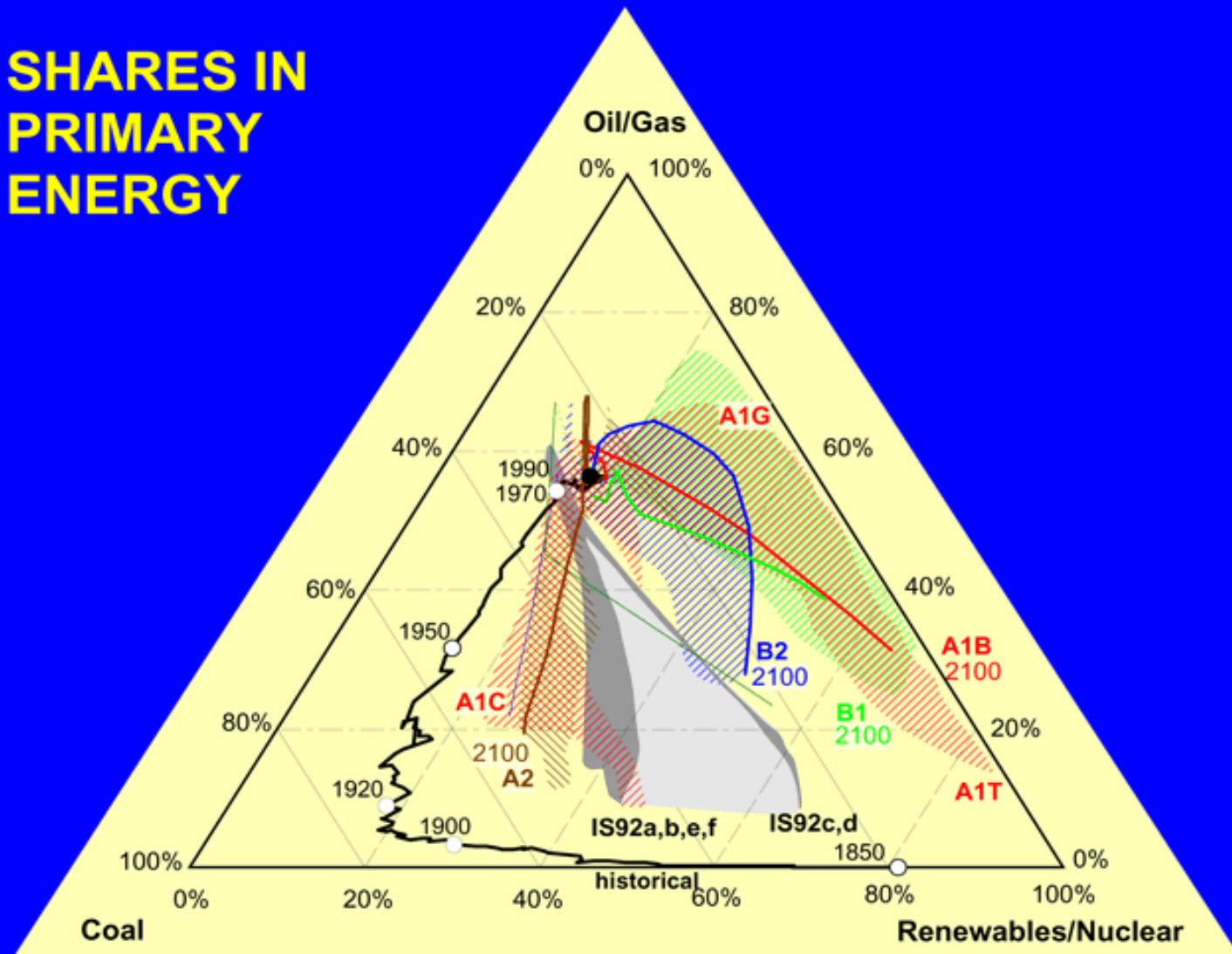
**ENERGY**

# Energy is the Key

- Growth, Basic Needs, Human Development
- Recycling, reduction, reuse
- Even universal acceptance of democracy, human rights, and equity
- But also inequity between countries, and GHs (over 75% from energy and rising)
- Development needs mean 3-4 times more energy, affordable energy.
- Sustainability means clean energy

# Energy Revolution – Pattern

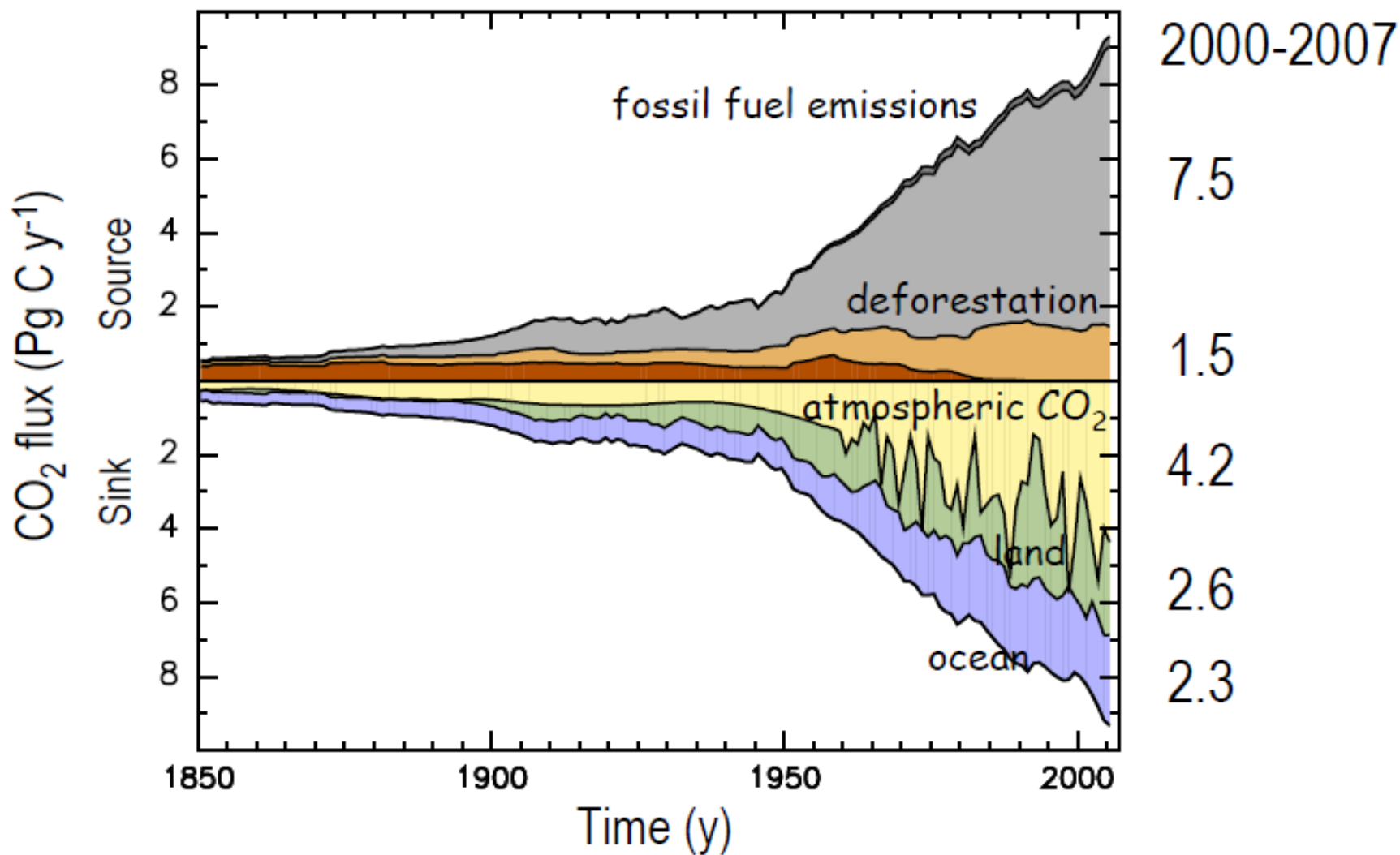
SHARES IN  
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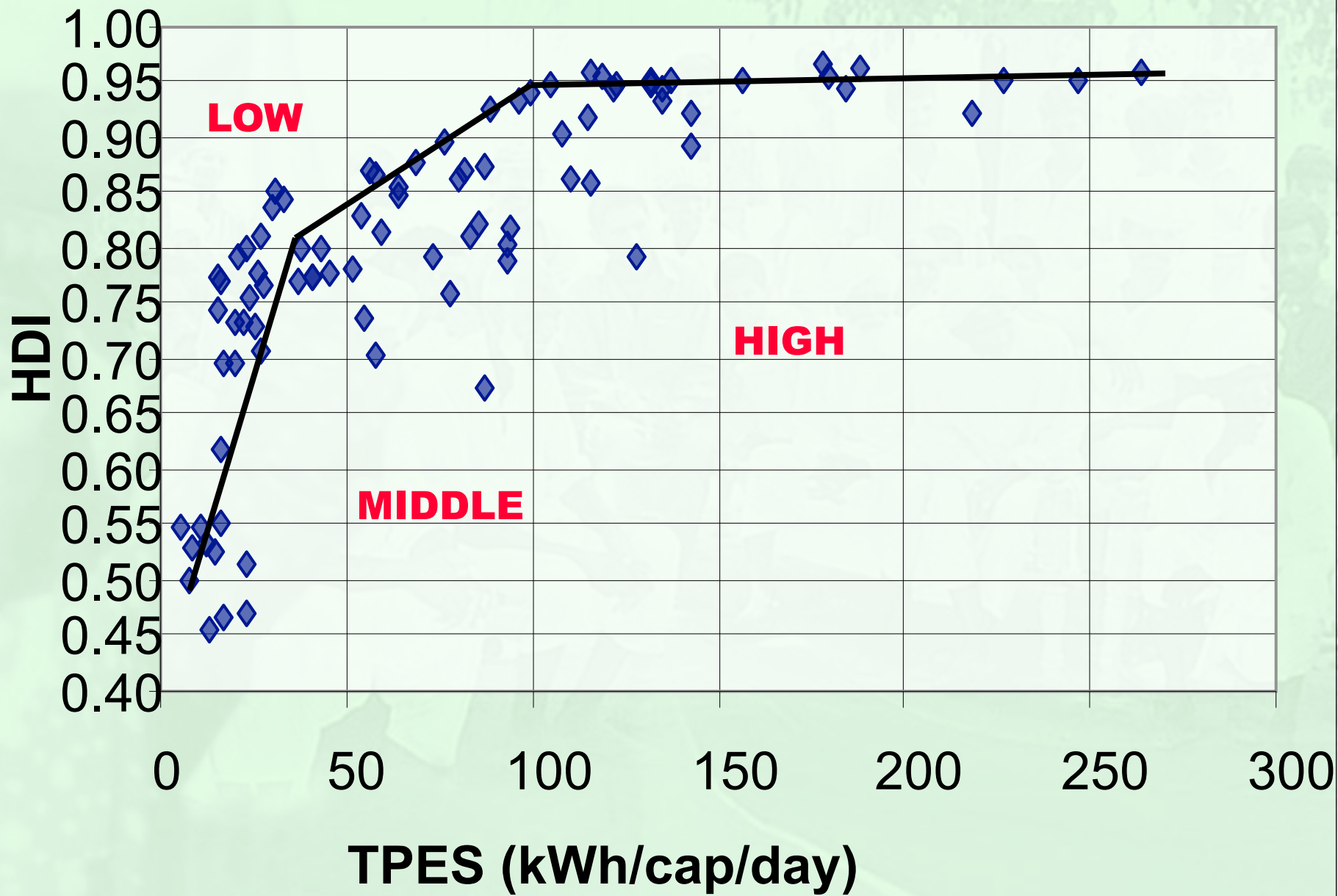


# Energy Revolution – Economic Impact

	1800	2000	$\Delta f$	2050	$\Delta f$
Population (billion)	1	6	x6	10	x1.6
GDP (trillion 1990 \$)	0.3	30	x100	85-110	<x3-x4
Primary energy (EJ)	13	420	x30	600-1,040	x1.5-x2.5
CO <sub>2</sub> emissions (GtC)	0.3	6.4	x20	5-15	<x1-x3
Mobility (km/person/day)	0.04	40	x1,000	120-160	x3-x4

# Energy Revolution – Emissions

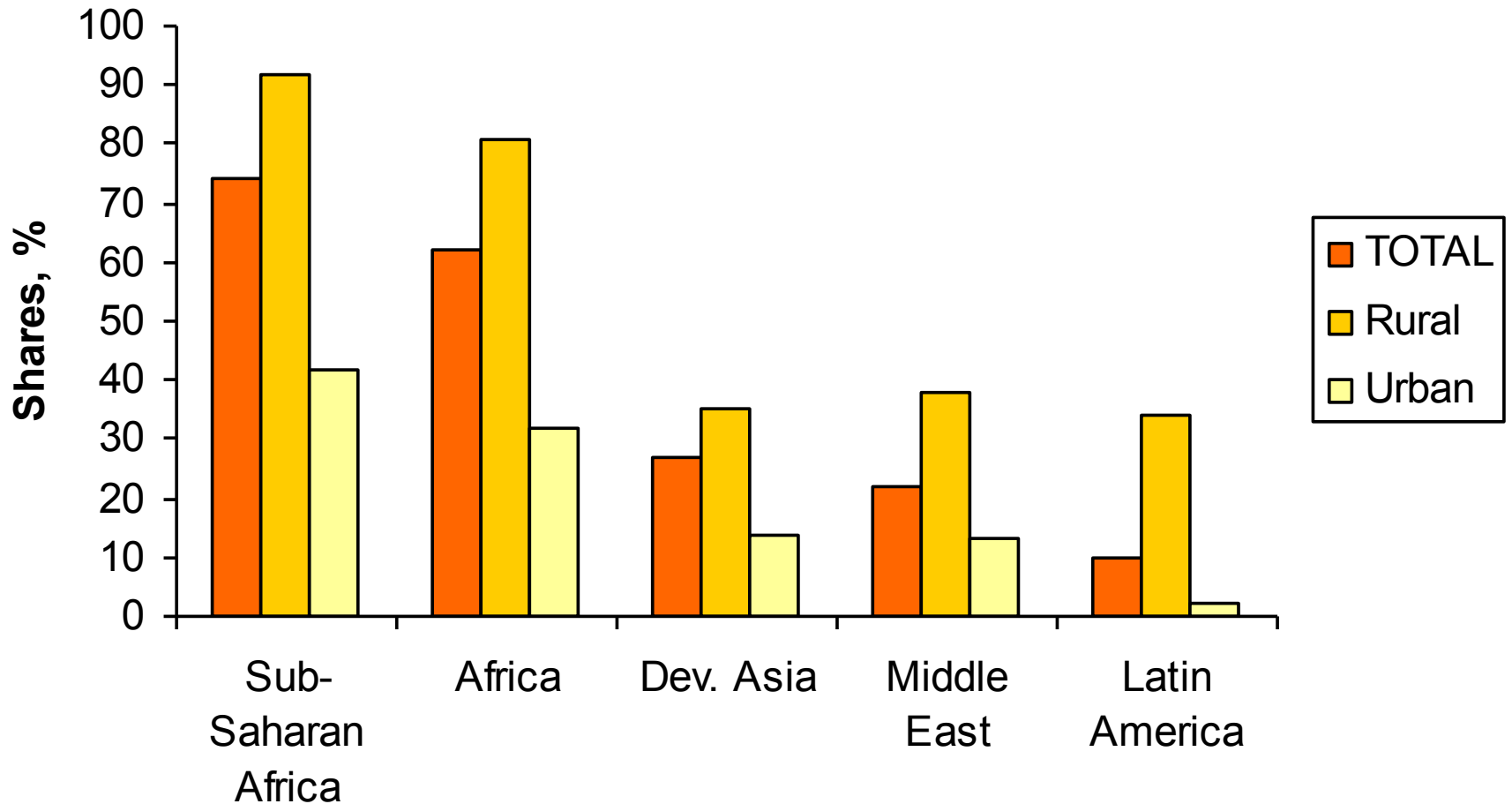




# Energy Consumption (kWh/ cap/day)

Country	Final	Excluding industry	TPES	Electricity
US	167.07	137.26	246.62	39.01
Germany	98.09	76.05	134.84	20.39
Korea	95.71	68.96	142.83	21.12
China	29.19	16.41	45.63	4.61
India	10.87	7.74	16.25	1.61
Brazil	30.39	18.27	37.73	6.41
Nigeria	20.85	18.59	23.13	0.43

# Share of Population without Electricity





# Reconciling two Strategies

- *Adjustment*: A key plank of global climate strategy is to **raise conventional energy costs** (by raising carbon costs (carbon tax or cap and trade)).
- *Investment*: Developing countries have tried to address energy poverty and HD by **lowering the costs** of energy for low income groups, through investment (including technological learning), but with subsidies in short run

# A Question of Costs

- OECD: 10-20 cents per kWh, higher for final consumers than for industry and commerce.
- Old energy is cheap, new energy is costly, renewables costliest (\$0.10-0.50/kWh+++)
- At 20 cents, countries with \$2 per cap per day would afford 5 to 15 kWh/day.
- Developing countries need energy at 3-5 c, which means about \$1/Watt in investment costs. CAN THIS BE ACHIEVED?

# Energy (kcd), GDP (\$), Prices (c/kWh)

Region	TPES	Elec Tot (HH)	Prices	PCGDP
World	55	6.8 (1.8)	3-30	8,579
OECD	174	25.6 (6.6)	10-20	39,345
China	45	5.3 (0.7)	..	2770
India	16	1.3 (0.3)	4	1010
Africa	16	1.6 (0.4)	5+	1082
Brazil	38	6.4 (1.2)	9.3	7350
Korea	143	21.1 (3.0)	9.8	21530
Russia	145	15.9 (1.9)	..	9620

# Affordability

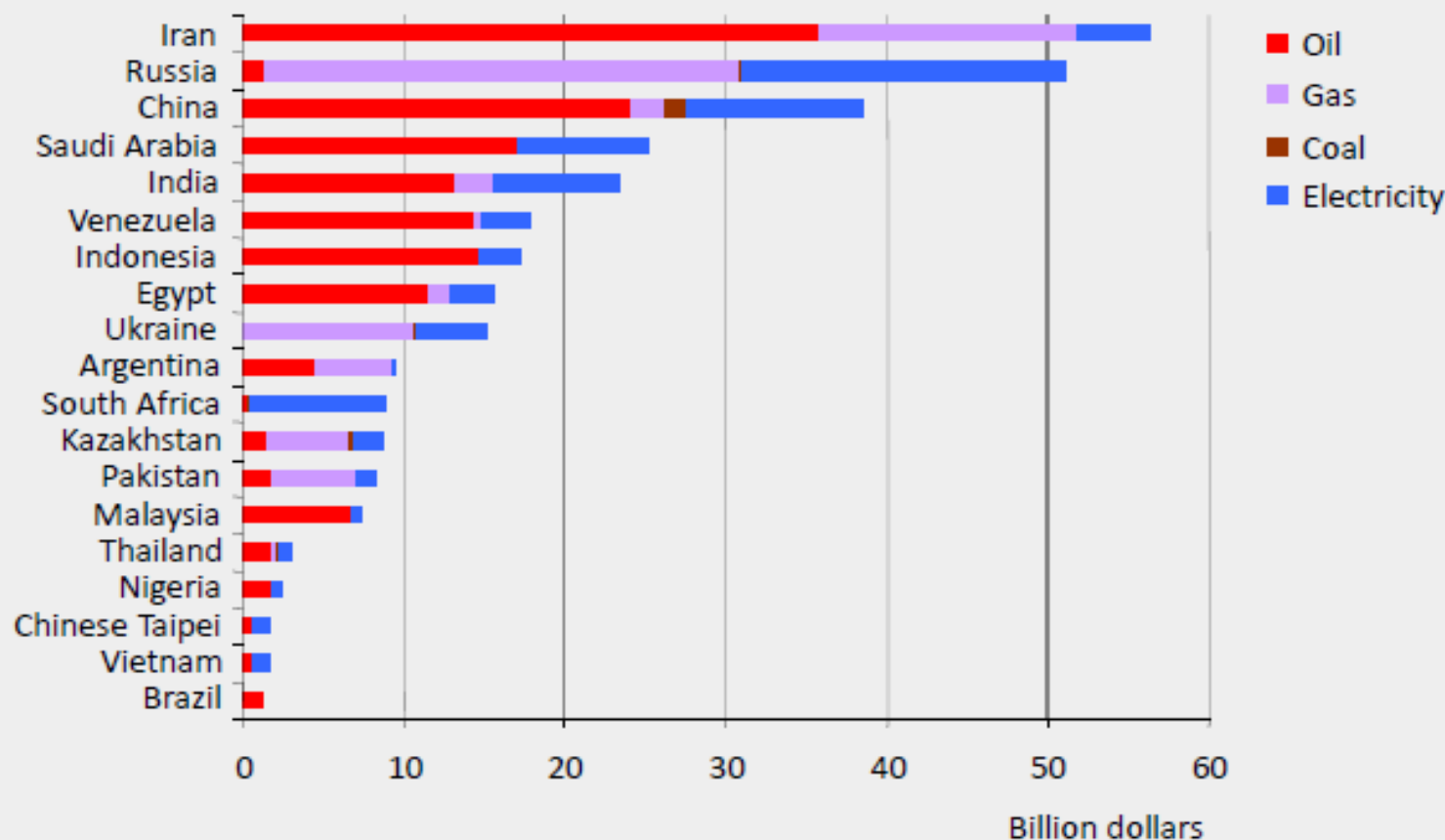
Income \$/cap/ day	Energy Budget 10%	Affordability kWh/day at prices (cents/kWh)		
		6	10	20
India (\$2)	\$0.20	3	2	1.0
Egypt (\$5)	\$0.50	8	5	2.5
China (\$7)	\$0.70	12	7	3.5
Peru (\$10)	\$1.00	17	10	5
Croatia (\$30)	\$3.00	50	30	15
OECD (\$100+)	\$10.00	166	100	50

# How Developing Countries Cope?

- *Exclusion*: Many people have no access to modern energy.
- *Environmental stress*: Reliance on inefficient but cheap biomass
- *Regressivity*: Energy expenditure share falls with income (2- 30%, median 10%).
- *Targeted Subsidies*: block tariffs, low diesel and kerosene prices, low quality public transport.

# Energy subsidies in non-OECD countries, 2007

World  
Energy  
Outlook  
2008



**Energy subsidies in the 20 largest non-OECD countries hit \$310 billion in 2007 – creating, in many cases, an unsustainable economic burden & exacerbating environmental effects**

# Costs can be Lowered

	2006-10	2011-20	2021-30
Biomass	5%	5%	5%
Geothermal	5%	5%	5%
Large Hydro	1%	1%	1%
Small Hydro	1%	1%	1%
Solar PV	17.5%	15%	10%
Solar thermal	13%	10%	7.5%
Tidal /Wave	15%	12.5%	10%
Wind onshore	0%	6.5%	5%
Wind offshore	0%	20%*	15%*

# Is there a Better Strategy

- Many countries are seeking to become leaders of the new economy. For example, look at China
- China investment in power sector about \$70-80 bn/year. 80% of electricity is from coal.
- Double capacity by 2020 (additional 860 GW)
- In 2008, 22% fall in coal power investment (vs rise in hydro, nuclear, and wind), closing down of old plants, and increased efficiency.
- Chinese costs already lower than elsewhere (including “clean coal”, which is competitive).
- Faster action requires external subsidies.



# But it Needs a Global Partnership

- *Global Feed-in-Tariffs*: Identify technologies, consumers, and subsidies. A fund of **\$100 bn annually 2010-20**. Channeled through energy systems on the basis of **output delivered**.
- *Global Climate Corps*: Patterned on the Civilian Conservation Corps during the New Deal and the Peace Corps from the 1960s, a cadre of professionals to support energy efficiency and renewable energy initiatives
- *National Support*: Patterned on the **Green Revolution**, support for institutions of research, extension, credit, and inputs provision in the energy sector.

# Alternative: Make Climate History

- Use Public Sector Investment as **Driver**: Enable developing countries to **leapfrog**—not “pollute first clean up later”.
- Set a Target: **\$1/W** Renewable Energy
  - How to lower costs
  - How to make renewable energy affordable
- Global **partnership** on RE

# Sources of finance

Urgent need to scale up existing + innovative sources of financing:

- Official development assistance
- Carbon credits (but need higher emissions commitments)
- International taxes or levies
- Reallocation of existing spending
- Global feed-in tariffs support

# Thank you

Please visit:

UN-DESA [www.un.org](http://www.un.org)

Research papers, policy briefs, others

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